## Message Text

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**ACTION EUR-12** 

INFO OCT-01 NEA-09 ISO-00 EA-06 FEA-01 AGR-05 CEA-01

CIAE-00 COME-00 DODE-00 EB-07 FRB-03 H-02 INR-07

INT-05 L-02 LAB-04 NSAE-00 NSC-05 PA-01 AID-05

CIEP-01 SS-15 STR-04 TAR-01 TRSE-00 USIA-06 PRS-01

SP-02 OMB-01 SAM-01 SIL-01 /109 W

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R 241056Z APR 75

FM USMISSION EC BRUSSELS

TO SECSTATE WASHDC 8734

INFOL ALL EC CAPITALS 583

AMEMBASSY ALGIERS

AMEMBASSY MADRID

AMEMBASSY RABAT

AMEMBASSY TEL AVIV

AMEMBASSY TUNIS

LIMITED OFFICIAL USE SECTION 1 OF 2 EC BRUSSELS 3631

E.O. 11652: N/A

TAGS: ETRD, EEC, MED

SUBJECT: EC MEDITERRANEAN POLICY

REF: A. EC BRUSSELS 9546 (1974) B. EC BRUSSELS 3031

C. EC BRUSSELS 2714 D. EC BRUSSELS 8706 (1974)

E. EC BRUSSELS 2648 F. EC BRUSSELS 9190 (1974)

G. EC BRUSSELS 3382

1. SUMMARY: TALKS BETWEEN THE EC AND ALGERIA HAVE, AS EXPECTED, HIT THE SAME SNAG AS THOSE WITH TUNISIA AND MOROCCO--DEMANDS FOR ADDITIONAL EC AGRICULTURAL CONCESSIONS. THE EC COUNCIL (AG MINS, APRIL 28) WILL CONSIDER WHAT, IF ANYTHING, MAY BE ADDED TO THE EC'S OFFER. ANOTHER ROUND WITH THE MAGHREB COULD THEN BE EXPECTED TO TAKE PLACE LIMITED OFFICIAL USE

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IN MAY. PROGRESS BEHIND THE SCENES MAY LEAD TO RE-

SUMPTION OF FORMAL NEGOTIATIONS WITH THE SPANISH IN EARLY SUMMER WHILE THE EC FOREIGN MINISTERS HAVE AGREED THAT THE AGREEMENT WITH ISRAEL WILL ENTER FORCE ON 1 JULY. END SUMMARY.

2. EC/ALGERIA: NEGOTIATIONS BETWEEN THE EUROPEAN COMMUNITY AND ALGERIA WITH A VIEW TO CONCLUSION OF AN AGREEMENT UNDER THE EC'S "GLOBAL" MEDITERRANEAN POLICY TOOK PLACE IN BRUSSELS, APRIL 16-17, (SEE REFS A AND B FOR EARLIER BACKGROUND.) WE HAVE CONTACTED SOURCES IN THE COMMISSION AND UK PERMDEL WHO ADVISE THAT. AS EXPECTED, AGRICULTURAL ISSUES DOMINATED THE SESSION. ALGERIA, LIKE TUNISIA AND MOROCCO, RECENTLY PRESENTED A LENGTHY LIST OF ADDITIONAL REQUESTS. THE REQUESTS INCLUDE MAINTENANCE OF THE STATUS QUO FOR EXPORTS OF CERTAIN AGRICULTURAL PRODUCTS TO FRANCE (I.E. ARTICLE 227 AND "PROTOCOL ON GOODS ORIGINATING...", ROME TREATY) ALONG WITH EVENTUAL BROADENING OF THESE CONCESSIONS TO THE EC AS A WHOLE. THEY HAVE ALSO ASKED FOR 100 PERCENT TARIFF REDUCTION ON ORANGES, CLAIMING THEY MUST HAVE AT LEAST A 40 PERCENT AD-VANTAGE OVER ISRAEL. ALGERIA IS PARTICULARLY KEEN TO SECURE GREATER ACCESS FOR ITS WINE AND REPORTEDLY WANTS TO DISPOSE OF 1.5 TO 2 MILLION HEDTOLITRES PER YEAR IN THE COMMUNITY. IN ADDITION, ALGERIA, LIKE TUNISIA AND MOROCCO, IS PRESSING FOR CUMULATIVE RULES OF ORIGIN FOR MAGHREB INDUSTRIAL AND AGRICULTURAL EXPORTS TO THE EC. FINALLY, THOUGH NOT LINKED DIRECTLY TO THE CURRENT NEGOTIATIONS, THE TWO SIDES DISCUSSED AN EXCHANGE OF LETTERS REGARDING NEGOTIATION OF LONG TERM AGRI-CULTURAL CONTRACTS (SEE REF C FOR BACKGROUND).

3. PETROLEUM PRODUCTS: THE EC HAD PREVIOUSLY OFFERED TO PROVIDE ALGERIA A DUTY-FREE CEILING OF 900,000 TONS P.A. FOR ITS EXPORTS OF REFINED PETROLEUM PRODUCTS, PLUS A COMMITMENT NOT TO INTRODUCE DUTIES ON OVER-CEILING EXPORTS TO THE EC PROVIDED ALGERIA MAINTAINS TRADITIONAL (I.E. 1974) LEVELS OF CRUDE EXPORTS TO THE COMMUNITY (SEE REFTEL D FOR ADDITIONAL BACKGROUND). ALGERIA, HOWEVER, WANTS THE NOMINAL LIMITED OFFICIAL USE

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CEILING RAISED TO 1.5 MILLION TONS P.A. WITHOUT ANY LINKAGE TO EXPORTS OF CRUDE. THE TWO SIDES ARE NOT TRYING TO AGREE ON AN EXCHANGE OF LETTERS DEALING WITH THIS ISSUE.

4. NON-DISCRIMINATION CLAUSE (ARAB BOYCOTT): BOTH SIDES HAVE VERY STRONG VIEWS CONCERNING THIS ELEMENT OF THE PROSPECTIVE ACCORD. THE ALGERIANS SAY THAT

THEY ARE IN EFFECT "AT WAR" WITH ISRAEL AND CANNOT ACCEPT RESTRICTIONS ON THEIR ABILITY TO PARTICIPATE IN THE ARAB BOYCOTT. THE EC HOWEVER CONSIDERS THE QUESTION OF DISCRIMINATORY TREATMENT AMONGST MEMBER STATES "NON-NEGOTIABLE" AND ALSO WANTS THE CLAUSE TO COVER INDIVIDUAL EXTERPRISES. OUR COMMISSION SOURCE SAID THAT HE WAS PERSONALLY OPTIMISTIC THAT APPROPRIATE LANGUAGE COULD EVENTUALLY BE WORKED OUT, PROBABLY ALONG THE LINES OF THAT CONTAINED IN THE EXCHANGE OF LETTERS ON THE SUBJECT INCLUDED IN THE EXISTING EC/EGYPT AGREEMENT.

5. RECIPROCITY: OUR UK PERMDEL SOURCE SAID THAT THE ALGERIANS TAKE THE SAME GENERAL LINE AS TUNISIA AND MOROCCO--I.E. NO CONTRACTUAL TRADE RECIPROCITY NOW, BUT THE OPPORTUNITY TO REVIEW THE SITUATION LATER (I.E. AFTER 1978; REF B). INDEED, SAID THE ENGLISHMAN, THE ALGERIANS, HAVE ENTITLED THEIR WORKING DOCUMENT ON THE SUBJECT "NON-RECIPROCITY" INSTEAD OF "RECIPROCITY", THE TITLE USED BY TUNISIA AND MOROCCO.

6. OTHER ISSUES: ALGERIA CONTINUES TO INSIST ON OBTAINING BROADER ACCESS TO THE RESOURCES OF THE EUROPEAN INVESTMENT BANK, BUT THERE IS LITTLE LIKELIHOOD OF SUCCESS WE ARE TOLD. ONTHE OTHER HAND, THE ALGERIAN REQUEST THAT THE ALREADY AGREED UPON FINANCIAL ASSISTANCE CONTAINED IN THE PROPOSED ACCORD BY CALCULATED FROM DATE OF SIGNATURE RATHER THAN ENTRY INTO FORCE HAS A BETTER CHANCE OF BEING ACCEPTED. SOME DETAILS ON THE MIGRANT WORKER PROBLEM REMAIN TO BE WORKED OUT BUT THIS IS NOT SEEN AS AN OBSTACLE.

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INFO ALL EC CAPITALS 584

AMEMBASSY ALGIERS

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## LIMITED OFFICIAL USE SECTION 2 OF 2 EC BRUSSELS 3631

7. QUO VADIS? THE COUNCIL OF AGRICULTURAL MINISTERS (APRIL 28-29) IS EXPECTED TO REVIEW THE SITUATION RE-GRADING THE MAGHREB REQUESTS BUT THEY ARE NOT EX-PECTED TO BE ABLE TO AGREE ON MUCH IN THE WAY OF SIGNIFICANT NEW EC CONCESSIONS. (THE COUNCIL WILL ALSO DISCUSS THE EC MINIMUM IMPORT PRICE SYSTEM ON PROCESSED FRUITS AND VEGETABLES (REF E)--A KEY ELEMENT IN THE EC AGRICULTURAL PREFERENCES FOR THE MAGHREB.) OUR UK PERMDEL SOURCE SAYS THAT THE FOREIGN MINISTERS COUNCIL MEETING ON MAY 5-6 WILL ALSO HAVE A LOOK AT WHAT CAN BE DONE TO MOVE THE MAGHREB NEGOTIATIONS ALONG. ASSUMING THE COMMISSION CAN SECURE ADDITIONAL FLEXIBILITY FROM THE COUNCIL(S), OUR SOURCES EXPECT ANOTHER ROUND COULD BE ARRANGED WITH THE MAGHREB FOR MID TO LATE MAY. LIMITED OFFICIAL USE

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8. SPAIN: ACCORDING TO OUR COMMISSION AND UK CON-TACTW, THERE IS A GOOD CHANCE THAT A NEW ROUND OF TALKS CAN GET UNDERWAY WITH SPAIN IN EARLY SUMMER. IT WILL BE RECALLED (REF F) THAT NEGOTIATIONS FOR A NEW AGREEMENT WITH SPAIN BROKE DOWN OVER THE OUES-TION OF INTERIM REVIEW PROCEDURE. THE SPANISH IN-SISTED THAT THEY BE PERMITTED. IN 1978, TO UNILATERALLY GAUGE WHETHER SUFFICIENT EC AGRICULTURAL CONCESSIONS HAD TAKEN PLACE TO WARRANT CONTINUED SPANISH INDUS-TRIAL CONCESSIONS. ACCORDING TO OUR UK SOURCE, THE COMPROMISE THAT APPEARS LIKELY TO PERMIT EARLY RESUMPTION OF THE FORMAL TAKLS WOULD ALLOW SPAIN IN 1978 TO UNILATERALLY INVOKE A ONE-YEAR EXTENSION OF THE RUNDOWN ON ITS INDUSTRIAL TARIFFS, TOGETHER WITH THE ADDITIONAL OPTION, BASED ON JOINT EC-SPANISH AGREEMENT, FOR A SECOND ONE YEAR SLOWDOWN, THUS EC INDUSTRIAL EC EXPORTS TO SPAIN COULD CONCEIVABLY NOT

RECEIVE FULL SPANISH CONCESSIONS UNTIL 1983 INSTEAD OF THE PREVIOUSLY ENVISIONED 1981. OUR CONTACTS IN BRUSSLES NOTE FAIRLY BROAD SUPPORT FOR THIS COMPROMISE APPROACH AND EXPECT TALKS WITH THE SPANISH CAN RESUME SOON.

9. ISRAEL: AS REPORTED REF G, THE EC COUNCIL (FOREIGN MINISTERS) AT THEIR APRIL 14-15 MEETING CLEARED THE WAY FOR THE NEW AGREEMENT WITH ISRAEL TO ENTER INTO FORCE ON JULY 1 NEXT. OUR UK SOURCE NOTED THAT THIS WILL BE USEFUL PRESSURE ON THE MAGHREB TO GET ON WITH CONCLUSION OF THEIR OWN NEGOTIATIONS. MYERSON

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